

## GREATER MANCHESTER COMBINED AUTHORITY

**DATE:** Friday, 9th June, 2023

**TIME:** 10.00 am

**VENUE:** Boardroom, GMCA Offices, Broadhurst House, Tootal Buildings, 56 Oxford Street, Manchester, M1 6EU

### AGENDA

- 1. Apologies**
- 2. Chairs Announcements and Urgent Business**
- 3. Declarations of Interest** 1 - 4

To receive declarations of interest in any item for discussion at the meeting. A blank form for declaring interests has been circulated with the agenda; please ensure that this is returned to the Governance & Scrutiny Officer 48 hours before the start of the meeting.

- 4. Minutes of the GMCA meeting held on 26 May 2023.** 5 - 30

To consider the approval of the minutes of the meeting held on 26 May 2023.

- 5. Minutes of the GMCA Resources Committee held on 26 May 2023** 31 - 34

To approve the minutes of the GMCA Resources Committee held on 26 May 2023.

<b>BOLTON</b>	<b>MANCHESTER</b>	<b>ROCHDALE</b>	<b>STOCKPORT</b>	<b>TRAFFORD</b>
<b>BURY</b>	<b>OLDHAM</b>	<b>SALFORD</b>	<b>TAMESIDE</b>	<b>WIGAN</b>

**6. The Greater Manchester Franchising Scheme for Buses 2021  
- Procurement Update - To Follow**

Report of Eamonn Boylan, Chief Executive Officer, GMCA & TfGM.

**7. EXCLUSION OF THE PRESS AND PUBLIC**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

**PART B**

**8.A Bus Franchising Tranche 2: Large Local Service Contract -  
Middleton**

Report of Eamonn Boylan, Chief Executive Officer, GMCA & TfGM.

**8.B Bus Franchising Tranche 2: Large Local Service Contract -  
Oldham**

Report of Eamonn Boylan, Chief Executive Officer, GMCA & TfGM.

**8.C Bus Franchising Tranche 2: Large Local Service Contract -  
Queens' Road**

Report of Eamonn Boylan, Chief Executive Officer, GMCA & TfGM.

<b>Name</b>	<b>Organisation</b>	<b>Political Party</b>
Councillor Arooj Shah	Oldham Council	Labour
GM Deputy Mayor Kate Green	GMCA	Labour
Councillor Tom Ross	Trafford	Labour
Councillor Mark Hunter	Stockport	Liberal Democrats
Councillor Gerald Cooney	Tameside Council	Labour
Councillor Neil Emmott	Rochdale	Labour
Councillor Eamonn O'Brien	Bury Council	Labour
GM Mayor Andy Burnham	GMCA	Labour
Ast. Deputy Mayor Beverley Hughes	GMCA	
City Mayor Paul Dennett	Salford City Council	Labour
Councillor David Molyneux	Wigan Council	Labour
Councillor Bev Craig	Manchester CC	Labour
Councillor Nicholas Peel	Bolton Council	Labour

For copies of papers and further information on this meeting please refer to the website

[www.greatermanchester-ca.gov.uk](http://www.greatermanchester-ca.gov.uk). Alternatively, contact the following

Governance & Scrutiny Officer: Governance and Scrutiny

✉ [sylvia.welsh@greatermanchester-ca.gov.uk](mailto:sylvia.welsh@greatermanchester-ca.gov.uk)

This agenda was issued on 1 June 2023 on behalf of Julie Connor, Secretary to the  
Greater Manchester Combined Authority, Broadhurst House, 56 Oxford Street,  
Manchester M1 6EU

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## Declaration of Councillors' Interests in Items Appearing on the Agenda

Name and Date of Committee.....>

Agenda Item Number	Type of Interest - PERSONAL AND NON PREJUDICIAL Reason for declaration of interest	NON PREJUDICIAL Reason for declaration of interest Type of Interest – PREJUDICIAL Reason for declaration of interest	Type of Interest – DISCLOSABLE PECUNIARY INTEREST Reason for declaration of interest
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Please see overleaf for a quick guide to declaring interests at GMCA meetings.

## Quick Guide to Declaring Interests at GMCA Meetings

Please Note: should you have a personal interest that is prejudicial in an item on the agenda, you should leave the meeting for the duration of the discussion and the voting thereon.

This is a summary of the rules around declaring interests at meetings. It does not replace the Member's Code of Conduct, the full description can be found in the GMCA's constitution Part 7A.

Your personal interests must be registered on the GMCA's Annual Register within 28 days of your appointment onto a GMCA committee and any changes to these interests must notified within 28 days. Personal interests that should be on the register include:

1. Bodies to which you have been appointed by the GMCA
2. Your membership of bodies exercising functions of a public nature, including charities, societies, political parties or trade unions.

**You are also legally bound to disclose the following information called Disclosable Personal Interests which includes:**

1. You, and your partner's business interests (eg employment, trade, profession, contracts, or any company with which you are associated).
2. You and your partner's wider financial interests (eg trust funds, investments, and assets including land and property).
3. Any sponsorship you receive.

**Failure to disclose this information is a criminal offence**

**Step One: Establish whether you have an interest in the business of the agenda**

1. If the answer to that question is 'No' then that is the end of the matter.
2. If the answer is 'Yes' or Very Likely' then you must go on to consider if that personal interest can be construed as being a prejudicial interest.

## Step Two: Determining if your interest is prejudicial

A personal interest becomes a prejudicial interest:

1. where the wellbeing, or financial position of you, your partner, members of your family, or people with whom you have a close association (people who are more than just an acquaintance) are likely to be affected by the business of the meeting more than it would affect most people in the area.
2. the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.

### For a non-prejudicial interest, you must:

1. Notify the governance officer for the meeting as soon as you realise you have an interest.
2. Inform the meeting that you have a personal interest and the nature of the interest.
3. Fill in the declarations of interest form.

### To note:

1. You may remain in the room and speak and vote on the matter

2. If your interest relates to a body to which the GMCA has appointed you to, you only have to inform the meeting of that interest if you speak on the matter.

### For prejudicial interests, you must:

1. Notify the governance officer for the meeting as soon as you realise you have a prejudicial interest (before or during the meeting).
2. Inform the meeting that you have a prejudicial interest and the nature of the interest.
3. Fill in the declarations of interest form.
4. Leave the meeting while that item of business is discussed.
5. Make sure the interest is recorded on your annual register of interests form if it relates to you or your partner's business or financial affairs. If it is not on the Register update it within 28 days of the interest becoming apparent.

### You must not:

Participate in any discussion of the business at the meeting, or if you become aware of your disclosable pecuniary interest during the meeting participate further in any discussion of the business,  
participate in any vote or further vote taken on the matter at the meeting.

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**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED  
AUTHORITY HELD ON  
FRIDAY 26TH MAY 2023 AT LEIGH SPORTS VILLAGE**

**PRESENT**

GM Mayor	Andy Burnham (in the Chair)
GM Deputy Mayor	Kate Green
Bolton	Councillor Nicholas Peel
Bury	Councillor Eamonn O'Brien
Manchester	Councillor Bev Craig
Rochdale	Councillor Neil Emmott
Salford	City Mayor Paul Dennett
Stockport	Councillor Mark Roberts
Tameside	Councillor Ged Cooney
Trafford	Councillor Tom Ross
Wigan	Councillor David Molyneux

**OFFICERS IN ATTENDANCE:**

Chief Executive Officer, GMCA & TfGM	Eamonn Boylan
GMCA Deputy Chief Executive	Andrew Lightfoot
GMCA Monitoring Officer	Gillian Duckworth
GMCA Treasurer	Steve Wilson
Bolton	Sue Johnson
Bury	Paul Larkin
Manchester	Joanne Roney
Oldham	Harry Catherall
Rochdale	Steve Rumbelow
Salford	Tom Stannard
Stockport	Caroline Simpson
Tameside	Sandra Stewart
Trafford	Sara Todd
Wigan	Alison McKenzie-Folan

Office of the GM Mayor	Kevin Lee
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Lee Teasdale

**ALSO IN ATTENDANCE:**

Chair of GMCA Overview & Scrutiny	Cllr John Walsh
Chair of O&S Task & Finish Group	Cllr Mandie Shilton-Godwin
Rochdale	Cllr Janet Emsley
Wigan	Cllr Nazia Rehman

**GMCA 77/23            APOLOGIES**

That apologies be received and noted from Councillor Mark Hunter (Stockport) (represented by Councillor Mark Roberts) & Councillor Arooj Shah (Oldham).

**GMCA 78/23            CHAIRS ANNOUNCEMENTS**

The GM Mayor opened by reflecting on the recent political changes following the local elections of 4<sup>th</sup> May 2023. Thanks, and well wishes were expressed to the outgoing leaders Amanda Chadderton (Oldham) and Councillor Martyn Cox (Bolton), whilst warm welcomes were expressed to the new incoming leaders Councillor Arooj Shah (Oldham) and Councillor Nicholas Peel (Bolton).

Congratulations were expressed to all at Stockport Council following the launch event for Stockport as 2023's Greater Manchester Town of Culture.

Best wishes were expressed to Simon Warburton as he prepared to take on a new role at the West Yorkshire Combined Authority. Simon had been at the heart of the key transport infrastructure decisions taken in the region over a period of more than 20 years and members applauded this contribution.

**RESOLVED /-**

1. That the GMCA record its thanks and well wishes to outgoing Leaders and GMCA members; Councillor Amanda Chadderton and Martyn Cox.

2. That Councillor Arooj Shah (Oldham) and Councillor Nicholas Peel (Bolton) be welcomed to their first meeting of the GMCA.
3. That the GMCA record its congratulations to Stockport MBC following the naming of Stockport as the Greater Manchester Town of Culture 2023.
4. That the GMCA record its thanks and well wishes to Simon Warburton of Transport for Greater Manchester as he prepares to take on the role of Executive Director of Transport at the West Yorkshire Combined Authority.

**GMCA 79/23            DECLARATIONS OF INTEREST**

That Mayor of Greater Manchester, Andy Burnham declared an interest in items 20 and 23 on the agenda

**GMCA 80/23            MINUTES OF THE GMCA MEETING HELD ON 24 MARCH 2023**

**RESOLVED /-**

That the minutes of the GMCA meeting held on 24 March 2023 be agreed as a correct record.

**GMCA 81/23            GMCA RESOURCES COMMITTEE – MINUTES OF THE  
MEETING HELD ON 24 MARCH 2023**

**RESOLVED /-**

That the minutes of the meeting of the GM Resources Committee held on 24 March 2023 be approved as a correct record.

**GMCA 82/23                    GMCA OVERVIEW AND SCRUTINY COMMITTEE – MINUTES  
OF THE MEETING HELD ON 22 MARCH 2023**

**RESOLVED /-**

That the minutes of the meeting of the GMCA Overview and Scrutiny Committee held on 22 March 2023 be noted.

**GMCA 83/23                    APPOINTMENTS TO GREATER MANCHESTER BODIES**

The Mayor of Greater Manchester, Andy Burnham advised that a list of the proposed appointments had been circulated ahead of the meeting and invited the GMCA Monitoring Officer to provide further detail on the Committees and Bodies being appointed to at this meeting.

It was confirmed that the GMCA Overview & Scrutiny Committee would continue to meet as currently constituted until the June 2023 GMCA Annual General Meeting.

**RESOLVED /-**

1. That the appointments by Greater Manchester Local Authorities of members and substitute members to the Greater Manchester Combined Authority for 2023/24 be noted as follows:

<b>District</b>	<b>Member</b>	<b>Substitute Member</b>
<b>GMCA</b>	Andy Burnham	-
<b>Bolton</b>	Nicholas Peel (Lab)	Akhtar Zamen (Lab)
<b>Bury</b>	Eamonn O'Brien (Lab)	Lucy Smith (Lab)
<b>Manchester</b>	Bev Craig (Lab)	Joanna Midgley (Lab)
<b>Oldham</b>	Arooj Shah (Lab)	Elaine Taylor (Lab)
<b>Rochdale</b>	Neil Emmott (Lab)	Daalat Ali (Lab)
<b>Salford</b>	Paul Dennett (Lab)	Tracy Kelly (Lab)

<b>Stockport</b>	Mark Hunter (Lib Dem)	Mark Roberts (Lib Dem)
<b>Tameside</b>	Ged Cooney (Lab)	Bill Fairfoull (Lab)
<b>Trafford</b>	Tom Ross (Lab)	Catherine Hynes (Lab)
<b>Wigan</b>	David Molyneux (Lab)	Naziar Rahman (Lab)

2. That it be noted that all substitute members will be invited to attend meetings of the GMCA, to be able to speak but not vote (unless acting in the absence of their member) as provided for in the constitution.
3. That the appointment of Portfolio Leaders be noted as follows:

<b>GMCA Portfolio Leaders</b>	<b>Portfolios</b>
Paul Dennett	<b>Healthy Lives &amp; Homelessness</b>
Bev Craig	<b>Economy, Business &amp; Inclusive Growth</b>
David Molyneux	<b>Resources &amp; Investment</b>
Nick Peel	<b>Digital City-Region</b>
Eamonn O'Brien	<b>Technical Education &amp; Skills</b>
Neil Emmott	<b>Culture</b>
Arooj Shah	<b>Equalities and Communities</b>
Ged Cooney	<b>Housing</b>
Mark Hunter	<b>Children &amp; Young People</b>
Tom Ross	<b>Green City-Region</b>
Andy Burnham, Mayor of Greater Manchester	<b>Policy &amp; Reform and Transport</b>
Kate Green, Deputy Mayor PCC & Fire	<b>Safer and Stronger Communities</b>

4. That the GMCA Audit Committee for 2023/24 be appointed as follows:

<b>District</b>	<b>Member</b>
<b>Bury</b>	Mary Whitby (Lab)
<b>Salford</b>	John Merry (Lab)
<b>Trafford</b>	Dylan Butt (Con)
<b>Wigan</b>	Joanne Marshall (Lab)

5. That the GMCA Resources Committee for 2023/24 be appointed as follows:

Andy Burnham (Lab)

Bev Craig (Lab) (Manchester)

Paul Dennett (Lab) (Salford)

Eamonn O'Brien (Lab) (Bury)

Tom Ross (Lab) (Trafford)

David Molyneux (Lab) (Wigan)

Mark Hunter (Lib Dem) (Stockport)

6. That the Greater Manchester Waste & Recycling Committee for 2023/24 be appointed as follows:

<b>District</b>	<b>Member</b>
<b>Bolton</b>	Richard Silvester (Lab) David Chadwick (Lab)
<b>Bury</b>	Alan Quinn (Lab)
<b>Manchester</b>	Lee-Ann Igbon (Lab) Shuakat Ali (Lab)

<b>Oldham</b>	Josh Charters (Lab) Pam Byrne (Con)
<b>Rochdale</b>	Peter Rush (Lab) Susan Emmott (Lab)
<b>Salford</b>	David Lancaster (Lab) Arnold Saunders (Con)
<b>Stockport</b>	Mark Roberts (Lib Dem) Dena Ryeness (Lab)
<b>Tameside</b>	Denise Ward (Lab)
<b>Trafford</b>	Stephen Adshead (Lab)
<b>Wigan</b>	NA

7. That it be noted that the appointment of the Chair of the GM Waste & Recycling Committee will be made at the GMCA meeting in July 2023, on the recommendation of the GM Waste & Recycling Committee.
8. That it be agreed that the GMCA Overview & Scrutiny Committee for 2022/23 will continue to operate until the appointment of the Committee for 2023/24 at the GMCA Annual General Meeting in June 2023.
9. That the appointments to the Clean Air Charging Authorities Committee for 2023/24 be noted as follows:

<b>District</b>	<b>Member</b>	<b>Substitute</b>
<b>Bolton</b>	Richard Silvester (Lab)	Linda Thomas (Lab)
<b>Bury</b>	Alan Quinn (Lab)	Noel Bayley (Lab)
<b>Manchester</b>	Tracey Rawlins (Lab)	Linda Foley (Lab)
<b>Oldham</b>	Abdul Jabbar (Lab)	Josh Charters (Lab)

<b>Rochdale</b>	Trisha Ayrton (Lab)	Angela Brown (Lab)
<b>Salford</b>	Mike McCusker (Lab)	Jane Hamilton (Lab)
<b>Stockport</b>	To be advised	To be advised
<b>Tameside</b>	Denise Ward (Lab)	George Newton (Lab)
<b>Trafford</b>	Aidan Williams (Lab)	Stephen Adshead (Lab)
<b>Wigan</b>	Paul Prescott (Lab)	Joanne Marshall (Lab)

10. That the appointments to the Air Quality Administration Committee for 2023/24 be noted as follows:

<b>District</b>	<b>Member</b>	<b>Substitute</b>
<b>Bolton</b>	Richard Silvester (Lab)	Shafaqat Shaikh
<b>Bury</b>	Alan Quinn (Lab)	Noel Bayley (Lab)
<b>Manchester</b>	Tracey Rawlins (Lab)	Linda Foley (Lab)
<b>Oldham</b>	Abdul Jabbar (Lab)	Josh Charters (Lab)
<b>Rochdale</b>	Tom Besford (Lab)	Richard Jackson (Lab)
<b>Salford</b>	Mike McCusker (Lab)	Jane Hamilton (Lab)
<b>Stockport</b>	To be advised	To be advised
<b>Tameside</b>	Denise Ward (Lab)	George Newton (Lab)
<b>Trafford</b>	Aidan Williams (Lab)	Stephen Adshead (Lab)
<b>Wigan</b>	Paul Prescott (Lab)	Joanne Marshall (Lab)

11. That the Portfolio Leader for Clean Air be appointed to the Air Quality Administration Committee.
12. That the Mayor of Greater Manchester be appointed to the Transport for the North Board and Rail North Committee.



13. That Eamonn O'Brien (Lab) (Bury) be appointed as the substitute member to the Transport for the North Board and appointed as the substitute member to the Rail North Committee.
14. That Tom Ross (Lab) (Trafford) be appointed as the member and Arooj Shah (Lab) (Oldham) be appointed as the substitute member to act as the GMCA's appointments to the Transport for the North Audit & Governance Committee.
15. That Eamonn O'Brien (Lab) (Bury) be appointed as the member and Stephen Adshead (Lab) (Trafford) be appointed as the substitute member to act as the GMCA's appointments to the Transport for the North General Purposes Committee
16. That Elizabeth Atewologun (Lab) (Rochdale) be appointed as the member and Fianna Hornby (Lab) (Trafford) be appointed as the substitute member to act as the GMCA's appointments to the Transport for the North Scrutiny Committee.
17. That the appointments from GM Local Authorities to the Police, Fire and Crime Panel be noted as follows.

<b>District</b>	<b>Member</b>	<b>Substitute</b>
<b>Bolton</b>	Rabiya Jiva (Lab)	Safwaan Patel (Lab)
<b>Bury</b>	Richard Gold (Lab)	Ummrana Farooq (Lab)
<b>Manchester</b>	Luthfur Rahman (Lab)	To be advised
<b>Oldham</b>	Chris Goodwin (Lab)	Josh Charters (Lab)
<b>Rochdale</b>	Janet Emsley (Lab)	Shaun O'Neill (Lab)
<b>Salford</b>	David Lancaster (Lab)	Barbara Bentham (Lab)
<b>Stockport</b>	Councillor Tom Morrison (Lib Dem)	Frankie Singleton (Lib Dem)
<b>Tameside</b>	Vimal Choksi (Lab)	Barrie Holland (Lab)

<b>Trafford</b>	Rose Thompson (Lab)	Simon Thomas (Lab)
<b>Wigan</b>	Dane Anderton (Lab)	Paula Wakefield

18. That the appointments from GM Local Authorities to the GM Integrated Care Partnership Board be noted as follows:

<b>District</b>	<b>Member</b>	<b>Substitute</b>
<b>Bolton</b>	Linda Thomas (Lab)	Liam Barnard (Lab)
<b>Bury</b>	Tamoor Tariq (Lab)	Eamonn O'Brien (Lab)
<b>Manchester</b>	Bev Craig (Lab)	Thomas Robinson (Lab)
<b>Oldham</b>	Barbara Brownridge (Lab)	Marie Bashforth (Lab)
<b>Rochdale</b>	Daalat Ali (Lab)	Shahid Mohammed (Lab)
<b>Salford</b>	John Merry (Lab)	To be Advised
<b>Stockport</b>	To be Advised	To be Advised
<b>Tameside</b>	Eleanor Willis (Lab)	Laura Boyle (Lab)
<b>Trafford</b>	Jane Slater (Lab)	Tom Ross (Lab)
<b>Wigan</b>	Keith Cunliffe (Lab)	David Molyneux (Lab)

19. That the Mayor of Greater Manchester be appointed to the GM Integrated Care Partnership Board.

The Mayor of Greater Manchester, Andy Burnham introduced a report that proposed new governance arrangements that would enable a more coordinated and integrated approach to transport governance. It was advised that as Greater Manchester began to take more direct control over its transport through The Bee Network, there was a need to consider the governance arrangements and ensure that a system was in place that would allow for management of the Network in the most optimum way. Councillor Eamonn O’Brien had therefore been tasked with advising the GMCA on what the best arrangements would be going forward. The report provided the conclusions to the research undertaken.

It was stated that the previous system had been in place during a period of what could be considered ‘managed decline’. This new approach would ensure the highest levels of transparency and accountability, driving improvements in the quality of the GM transport offer. The existing Transport Committee had expressed its frustrations that it spent its time raising issues and concerns yet felt powerless to actually push improvements forward due to being outside of the decision-making system. This would now change, with a shift from scrutinising with limited powers, to instead strategising with an increasing level of power.

The Mayor of Greater Manchester, Andy Burnham, advised that it was important to reiterate that reducing the size of the Committee to allow it to become more strategic and decision making focussed and was not intended to shut elected members out of engaging with the process. The proposals provided for scope for much more engaged work at the district level, which could then feed up to the Bee Network Committee Members.

**RESOLVED /-**

1. That the establishment of a new joint transport committee (the Bee Network Committee) of the GMCA, the Mayor and the ten Greater Manchester constituent councils be approved.

2. That the appointment of members to the Bee Network Committee, as set out in Appendix 1 be approved, noting the increase in the maximum membership of the committee from 15 to 16 members to improve political balance of the Committee.
3. That the Terms of Reference of the Bee Network Committee, as set out in Appendix 2, be approved.
4. That the delegation of functions of the GMCA, as set out in the Terms of Reference to the Bee Network Committee be approved, and that the delegation of Mayoral functions, as set out in the Terms of Reference, attached at Appendix 2, be noted.
5. That the Rules of Procedure for the Bee Network Committee, as set out in Appendix 3, be approved.
6. That all the above be recommended to the ten Greater Manchester constituent councils.
7. That the GMCA record its thanks to Councillor Eamonn O'Brien for his work on leading the governance review.

**GMCA 85/23                      GMCA OVERVIEW & SCRUTINY COMMITTEE TASK AND  
FINISH REPORT ON INTEGRATED WATER MANAGEMENT**

Councillor Mandie Shilton-Godwin, Chair of the Task and Finish Group and Councillor John Walsh, Chair of the GMCA Overview & Scrutiny Committee, were invited to present a report informing the GMCA of the recent task and finish exercise undertaken by the GMCA Overview & Scrutiny Committee in relation to Integrated Water Management, its key recommendations and next steps.

Members were advised that this had been chosen as the Committee's first Task and Finish Group due to the importance of understanding flooding and how this was often a consequence of poor integrated water management. It was vital to broach the issue now as it was anticipated that by the year 2050 and Greater Manchester could see a close to 60% increase in average rainfall and this would be in periods of extreme

intensity then followed by periods of drought. The report did not have time to consider the subject of water quality, although this was now on the radar of the Committee.

Ten recommendations were made as part of the report and the support of the GMCA was sought on these recommendations, including increased lobbying on adequate resources to support water management; reviewing of current planning policy to ensure that integrated water management was a key consideration; and to request that DHLUC implement Schedule 3 of the Flood and Water Management Act 2010.

The Chief Executives of Greater Manchester had recently met with the new Regional Chief Executive of United Utilities, who was keen to meet the GMCA. It was agreed that she would be invited to the next meeting as part of the Integrated Water Management item.

#### **RESOLVED /-**

1. That the recommendations within the report be endorsed.
2. That the GMCA agree to seek opportunities where it can support the delivery of the recommendations, specifically:
  - a. To continue to lobby for adequate national resources to support effective water management across GM (Recommendation 4),
  - b. To request that Government seeks guidance from GM Local Authorities as to how best to review current planning policy to ensure that integrated water management is a predominant consideration for all new planning developments (Recommendation 6) and
  - c. To request that DLUHC (Department of Levelling Up, Housing and Communities) implement Schedule 3 of the Flood and Water Management Act 2010 in line with the outcome of the consultation to ensure effective delivery with an appropriate level of central government funding provided to enable the work to be resourced at a regional level (Recommendation 6).
3. That it be noted that the report will now be shared with GM Local Authority Councillors, Planning Committees, Scrutiny Committees and MPs for their information and appropriate action.

4. That it be noted that at the next meeting the GMCA will receive the GM Integrated Water Management Plan which will also pick up a number of the recommendations in the report.
5. That the GMCA record its thanks to Councillor Mandie Shilton-Godwin for leading the Task & Finish Group.
6. That the GMCA record its thanks to Nicola Ward, GMCA Statutory Scrutiny Officer, for support in the production of the report.
7. That the Chief Executive of United Utilities be invited to attend the GMCA for the discussion on GM Integrated Water Management Plan item at the next meeting of the GMCA.

**GMCA 86/23            ARMED FORCES COVENANT DELIVERY IN GREATER  
MANCHESTER**

The Mayor of Greater Manchester, Andy Burnham, presented a report proposing that the GMCA seeks to enhance delivery and its national position in the lead of developing a coherent regional approach to provide a Gold Standard Offer to the Armed Forces Community. Recently enacted legislation (Armed Forces Bill 2021) was having an impact on public sector delivery of the Armed Forces Covenant and the next steps for the city region to move to the next level of support was highlighted for those that were serving, had served and their families.

It was noted that eight out of ten GM Local Authorities, as well as GMP and GMFRS had now achieved the Gold Standard Offer, with the remaining two Local Authorities well into the process of applying for the Standard.

The good work of the Wigan Council Armed Forces Hub was highlighted as an example of strong public service reform, and all were invited to visit as an exemplar model for others to replicate.

It was suggested that in addition to the signing of a covenant, each district should elect a lead representative to aid with the development of the five-year roadmap.

Members took a moment to reflect upon the tenth anniversary of the loss of Fusilier Lee Rigby, and the sixth anniversary of the Manchester Arena Bombing.

**RESOLVED /-**

1. That the updates provided on progress made to deliver against the Armed Forces Covenant coherently across Greater Manchester be noted.
2. That the intent to develop a 5-year Roadmap, including Health outputs be approved.
3. That consideration be given to the formation of a leadership body made up of armed forces representatives from the 10 Greater Manchester Local Authorities be included in the development of the 5-year roadmap.
4. That recognition be given to the determination across Greater Manchester to meet recent legislation but go even further to deliver a Gold Standard Offer for the Armed Forces Community, to be enshrined in a new Greater Manchester Armed Forces Covenant.
5. That Armed Forces Community be recognised as a key Community of Identity that should be prioritised accordingly.
6. That all Leaders receive an open invitation to visit Wigan Council's Armed Forces Hub as an exemplar of what can be achieved.
7. That the GMCA expresses its love and best wishes to the family of Fusilier Lee Rigby on the tenth anniversary of his passing.
8. That the GMCA expresses its love and best wishes to all those impacted by the Manchester Arena Bombing following the recent marking of the sixth anniversary at the Glade of Light Tribute.

**GMCA 87/23            CLOSURE OF BRIDGING HOTELS FOR AFGHAN REFUGEES  
IN GREATER MANCHESTER**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, was invited to present a report providing an update on Government plans to close Afghan bridging hotels and the Greater Manchester plans for a

coordinated city-regional approach to the minimisation of homelessness impact, in addition to recommendations to Government for tackling the links between asylum and immigration policy and homelessness.

On 28<sup>th</sup> March 2023 the Government had announced the ending of the accommodation and matching schemes for Afghan refugees, the Government had now also issued 90-day notices to those still in hotel and other temporary accommodation to move out and secure permanent lodgings. This created a real potential of homelessness and needing the support of local authorities housing support schemes. A wide range of issues that impeded entry into the private rental sector were highlighted.

In Greater Manchester there were 880 people impacted by this, across the wider nation that number was 8000. £35m of support had been announced.

The strong work that had been taking place in Manchester and Stockport through four bridging hotels was highlighted, and thanks were placed on the record to those authorities.

Recommendations in terms of the next steps were highlighted. There was a call for a coordinated consistent approach across the region to minimise the homelessness impact of these closures. There was also a call to restate the commitment to welcoming those seeking asylum to the region. In total there were 10 clear recommendations that would require lobbying to government in a letter to the secretary of state, which all Greater Manchester leaders would be invited to sign.

Members expressed concerns around the nature of the divisive, reductive and often dehumanising rhetoric being conveyed at the national level against those seeking asylum in this country.

#### **RESOLVED /-**

1. That the agreed measures to facilitate a coordinated and consistent approach across Greater Manchester's boroughs, in order to minimise the homelessness impact of Afghan Bridging hotel closures, be acknowledged.



2. That it be agreed that representations be made to Government aimed at minimising the impact of the Bridging hotel closures, restating GM's commitment to welcoming people seeking asylum and refugees and addressing the role of wider asylum and immigration policies in driving homelessness.
3. That all Greater Manchester Leaders be invited to sign the letter to the Secretary of State.
4. That the GMCA record its sincere thanks to Manchester and Stockport Councils for all that they were doing to provide accommodation to displaced Afghan nationals.

**GMCA 88/23            SOCIAL HOUSING QUALITY FUND**

Item withdrawn.

**GMCA 89/23            COST OF LIVING AND ECONOMIC RESILIENCE**

Councillor Bev Craig, Portfolio Lead for Economy & Business, was invited to provide an update on the cost-of-living pressures placed upon residents and businesses in Greater Manchester, and some of the measures being put in place by the GMCA and partners to respond.

The issues that were being seen now were those expected to arise, with some of the financial pressures upon households having taken a number of months to really embed themselves and truly reveal the impact in terms of debts and mental wellbeing.

The latest tranche of household support and this issue would continue to stay on the radar, though would now take the form of a quarterly report to the GMCA going forward.

**RESOLVED /-**

1. That the latest assessment and emerging response be noted.

2. That it be noted that Cost of Living and Economic Resilience update reports will now be received on a quarterly basis going forward.

**GMCA 90/23            PROPOSAL FOR AN INCLUSIVE OWNERSHIP PLATFORM TO  
SUPPORT COMMUNITY WEALTH BUILDING IN GREATER  
MANCHESTER**

**RESOLVED /-**

That it be agreed that the item be deferred to the meeting of 9<sup>th</sup> June 2023.

**GMCA 91/23            GMCA SUSTAINABILITY STRATEGY 2022-26 UPDATE**

Councillor Tom Ross, Portfolio Lead for Green City Region and Harry Catherall, Portfolio Lead Chief Executive for Green City Region, were invited to provide an overview of progress against the Sustainability Strategy during 2022/23 and outline actions proposed for 2023/24.

Some of the key highlights included work that had been undertaken by GMFRS, but there were also areas where progress was not being made at the speed hoped for – this included rapidly reducing Greater Manchester’s carbon footprint.

Members were pointed towards the Newsletter appended to the report. This provided quarterly updates of progress made against the five-year environment plan and it was asked that all Leaders share this with their councillors.

Mayor of Greater Manchester, Andy Burnham, advised that an update on work taking place and the current position in terms of the required pace would be submitted to the GMCA ahead of the autumn’s Green Summit.

**RESOLVED /-**

1. That the content and detail within the report be noted.
2. That the outlined actions proposed for 2023/24 in respect of the GMCA’s Corporate Sustainability Strategy be approved.

3. That Leaders be requested to circulate the Members briefing (Annex 01) to their respective local Councillors for information.
4. That it be noted that the Mayor of Greater Manchester, Andy Burnham and Councillor Tom Ross will submit a related report to the GMCA, ahead of the Green Summit later in the year.

### **GMCA 92/23 SALFORD PARTNERSHIP**

Steve Rumbelow, Lead Chief Executive for Clean Air, Regeneration and Housing, was invited to update the GMCA on an opportunity for the GMCA and Homes England to enter into a city-wide Strategic Partnership with Salford City Council to accelerate the delivery of housing, regeneration, and infrastructure projects across Salford. This was the latest of a number of place focused delivery vehicles supported by the GMCA.

#### **RESOLVED /-**

1. That the proposal for the Combined Authority enter into the Memorandum of Understanding (MOU) with Salford City Council and Homes England to form the Salford Strategic Regeneration Partnership, be approved.
2. That the objectives and principles of the Strategic Regeneration Partnership as set out in section 4 below be noted and approved.
3. That the GMCA receive further updates on delivery progress at Salford Strategic Regeneration Partnership.

### **GMCA 93/23 TRANSPORT CAPITAL PROGRAMME**

The Mayor of Greater Manchester, Andy Burnham, provided an update on the outcome of the work recently undertaken to consider the budgetary challenges on the Transport Capital Programme resulting from national and global inflationary pressures on construction and manufacturing supply chains and related matters. The report also

requested members to consider a number of City Regional Sustainable Transport Settlement (CRSTS) funding approvals.

Concerns were highlighted following the visit of the Government Transport Minister Huw Merriman to Manchester on 25<sup>th</sup> May. What had initially appeared a good news story with the announcement of £72m of investment, including monies for new turnback's at Victoria Station and an extra platform at Salford Crescent, was soured by the unexpected announcement that the transport works order around the Castlefield Corridor had been shelved, and by proxy taking Platforms 15 and 16 at Manchester Piccadilly out of contention, and leaving Greater Manchester in a worse position if not suitable alternative scheme was to be announced.

### **RESOLVED /-**

1. That the outcome of the work that has been undertaken in recent months to formulate a strategy to consider the budgetary pressures on the Transport Capital Programme be noted and endorsed and that an annual report covering the ongoing impacts of budgetary pressures be received (Section 2).
  
2. That the draw-down of CRSTS funding be approved, as follows:
  - Golborne Station: £0.98m to enable the ongoing development of the Outline Business Case (OBC) for this DfT retained scheme (para 3.6).
  - Ashton – Stockport QBT scheme: £0.09m to commence work to progress an Outline Business Case (OBC), including the completion of an exercise to prioritise interventions for delivery (para 3.8).
  - Tyldesley Travel Hub (including Park and Ride) Scheme: £0.25m to develop an Outline Business Case (OBC) (para 3.12).
  - Oldham Town Centre (Accessible Oldham Phase 2): £0.9m to develop the scheme to Final Business Case (para 3.16).
  - Queens Park Bridge (Strategic Highways Maintenance): the remaining £1.6m to enable Rochdale Council to tender and carry out the works to complete the scheme (Section 4).
  
3. That the draw-down of CRSTS funding for the balance of development funding for schemes that secured interim CRSTS funding in February 2023 whilst a

review of budgetary challenges was undertaken, be approved (Section 5), as follows:

- High Speed 2 / Northern Powerhouse Rail Programme: £7.15m to continue development of the programme.
- Rapid Transit Extensions Package: £0.45m to continue development of the programme.
- Tram-Train Package: £3.26m to continue development of the programme.
- Travel Hubs Package: £0.25m to continue development of the programme.
- Stop Improvements and New Stops Package: £0.5m to continue development of the programme.

4. That those schemes that had achieved SOBC, and that GMCA approved £2.6m of CRSTS funding draw-down in February 2023 to continue scheme development (Section 6), be formally noted, as follows:

- Bury: Radcliffe Town Centre.
- Stockport: Hempshaw Lane.
- Stockport: Bredbury Economic Corridor Improvement (BECI).
- Stockport: A6 / School Lane / Manchester Road.

5. That the addition (including the respective allocations to Local Authority partners) to the 2023/24 Capital Programme (funded from CRSTS), (Section 7), be approved, as follows:

- £16.3m forecast expenditure for Minor Works / Road Safety (previously Integrated Transport Block) measures.
- £35m for core highway maintenance.

6. That an increase to the Core Highways Maintenance budget for 2023/24 from £26.5m to £35m (para 7.3) be approved.

7. That it be noted that the Spring Budget included additional road maintenance funding of £6.2m for GM (para 7.5).

8. That the Mayor of Greater Manchester's update following a meeting with the Rail Minister be received, and that concerns raised regarding the impact upon

the Castlefield Corridor following the withdrawal of support for Platforms 15 & 16 at Manchester Piccadilly be noted.

**GMCA 94/23                    GREATER MANCHESTER ACTIVE TRAVEL PROGRAMME**

The Mayor of Greater Manchester, Andy Burnham, presented a report seeking delivery funding approval for four Mayor's Challenge Fund Active Travel schemes; to approve the addition of Active Travel Fund Round 4 (ATF4) monies to the 2023/24 GMCA Transport Capital and Revenue budgets; to note the planned ATF4 governance and assurance approach, and to seek ATF4 delivery funding approval for the Stockport Helix Ramp scheme.

**RESOLVED /-**

1. That the release of a total of up to £17.1 million of MCF delivery funding for the following schemes, as set out in Section 2 of the report, be approved:
  - a. Greater Manchester Bee Network Crossings – Phase 3: £4,312,386;
  - b. Bolton Town Centre East – Phase 1: £4,998,000;
  - c. Oldham Town Centre – Lord Street/Rock Street: £2,951,594;
  - d. Trafford Talbot Road: £4,751,389.
  
2. That the award to Greater Manchester of £25.2 million from round 4 of the Active Travel Fund (ATF4) be noted and that the addition of this funding to the 2023/2024 GMCA Capital (£24.1 million) and Transport Revenue budgets (£1.1 million) respectively, be approved.
  
3. That the release of up to £3.6 million of ATF4 delivery funding for the Stockport Helix Ramp scheme, as part of the wider Stockport Mixed Use development be approved.
  
4. That the planned governance and assurance for GM's ATF4 programme, including delegation to the Active Travel Programme Board for the award of cycle parking grants, as set out in Section 3 of this report, be approved.

**GMCA 95/23                    GREATER MANCHESTER INVESTMENT FRAMEWORK,  
CONDITIONAL PROJECT APPROVAL**

Councillor David Molyneux, Portfolio Lead for Investment and Resources, presented a report seeking approval for a loan to a new Enterprise Growth for Communities Fund (“EGC Fund”). The significance of these regular reports was highlighted, and with that in mind, a report covering the last 12 months of work in this area would be brought to the GMCA for consideration.

**RESOLVED /-**

1. That the loan facility of up to £1m into the Enterprise Growth for Communities Fund be approved.
2. That the investment into The Modular Analytics Company Limited of £400,000, approved under delegation, be noted.
3. That the amendment to the investment quantum into Miribase Limited (“Shopblocks”) of £350,000, approved under delegation, be noted.
4. That authority be delegated to the GMCA Treasurer and Monitoring Officer to review the due diligence information in respect of the above loan, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the loan, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loan noted above.
5. That the GMCA will receive an annual report on the GM Investment Framework, detailing work undertaken over the previous 12 months.

**GMCA 96/23                    GREATER MANCHESTER HOUSING INVESTMENT LOANS  
FUND – INVESTMENT APPROVAL RECOMMENDATION**

*Mayor of Greater Manchester, Andy Burnham, vacated the Chair for this item due to an earlier declared interest. The Chair was therefore taken by Deputy Mayor Paul Dennett.*

Steve Rumbelow, Portfolio Lead Chief Executive for Housing, Homelessness and Infrastructure, presented a report seeking approval for Greater Manchester Housing Investment Loans Fund (“GMHILF”) loans. The report also set out various decisions in respect of loans previously approved by the Combined Authority which were taken by the Chief Executive Officer, GMCA & TfGM, in the period since the Combined Authority’s meeting in March 2023 under delegated authority.

**RESOLVED /-**

1. That the Greater Manchester Housing Investment Loans Fund loans detailed in the table below, as detailed further in this and the accompanying Part B report be approved.

BORROWER	SCHEME	DISTRICT	LOAN
Capital & Centric (Cocoon) Ltd	Farnworth Green	Bolton	£12.563m
CitiHaus 7 Ltd	The Highline	Trafford	£12.261m

2. That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
3. That the variations to the terms of various GM Housing Investments Loans Fund loans detailed in the table below which have been approved by the GMCA Chief Executive under delegated authority, as detailed further in this and the accompanying Part B report be noted.

BORROWER	SCHEME	DISTRICT	LOAN
Well Built Homes Ltd	Hebron Street	Oldham	£0.810m
Splash Contracts Ltd	Medlock Road	Oldham	£1.600m
Jubilee Way Estates Ltd	Bury Magistrates Court	Bury	£4.344m



GJS (Blade) Investments Ltd	The Blade	Manchester	£32.438m
AH2 Gee Cross Ltd	Rowbotham Street	Tameside	£2.677m

**GMCA 97/23            EXCLUSION OF THE PRESS AND PUBLIC**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

**GMCA 98/23            GREATER MANCHESTER INVESTMENT FRAMEWORK,  
CONDITIONAL PROJECT APPROVAL**

**Clerk’s Note:** This item was considered in support of the report considered in Part A of the agenda (minute 95/23)

**RESOLVED /-**

That the contents of the report be noted.

**GMCA 99/23            GREATER MANCHESTER HOUSING INVESTMENT LOANS  
FUND – INVESTMENT APPROVAL RECOMMENDATIONS**

**Clerk’s Note:** This item was considered in support of the report considered in Part A of the agenda (minute 96/23)

**RESOLVED /-**

That the contents of the report be noted.



## MINUTES OF THE MEETING OF THE GMCA RESOURCES COMMITTEE HELD ON FRIDAY 26 MAY 2023

### PRESENT:

Andy Burnham (In the Chair)	Mayor of Greater Manchester
Councillor Bev Craig	Manchester
City Mayor, Paul Dennett	Salford
Councillor David Molyneux	Wigan

### ALSO PRESENT:

Councillor Mark Roberts	Stockport
Eamonn Boylan	Chief Executive Officer, GMCA & TfGM
Andrew Lightfoot	Deputy Chief Executive, GMCA
Gill Duckworth	Monitoring Officer, GMCA
Kevin Lee	GM Mayor's Office
Steve Wilson	Treasurer, GMCA
Julie Connor	Director of Governance & Scrutiny

### RC/10/23 APOLOGIES

Apologies were received from Councillor Mark Hunter (Stockport).

### RC/11/23 DECLARATIONS OF INTEREST

### RESOLVED/-

There were no declarations of interest.

**RC/12/23 MINUTES OF THE MEETING HELD ON 24 MARCH 2023**

**RESOLVED/-**

That the minutes of the meeting held on 24 March 2023 be approved as a correct record.

**RC/13/23 ASSISTANT DEPUTY MAYOR FOR POLICE, CRIME & FIRE**

Andy Burnham, Mayor of Greater Manchester, introduced a report seeking agreement to the extension of Baroness Beverley Hughes' appointment as Assistant Deputy Mayor for Police, Crime & Fire & on terms as outlined in paragraph 3.2 of the report.

The Committee was advised that there were still a number of major pieces of work to be completed which Baroness Beverley Hughes was overseeing, which required continuity.

Councillor Mark Roberts provided the Committee with the following statement on behalf of Stockport Council:

'This is in no way a reflection at all on the Assistant Deputy Mayor Bev Hughes to whom we have a very high regard here in Stockport, however, we are withholding our support for this specific proposal to extend the contract further.

Back in December, Councillor Mark Hunter was assured that the extension would be time limited to six months and yet here we are with another proposal to extend further.

Surely this important work reflected in the paper can be now carried out by our new Deputy Mayor Kate Green in whom we also have full confidence and therefore save additional cost.'

The Committee was advised that the detailed work requiring completion had been impacted by a number of factors beyond the GMCA's control which have resulted in delays to the completion of the work . The current position was not a reflection on the current Deputy Mayor, Police, Crime & Fire, Kate Green and was rather regarding the level of detail gone into over a long period of time by Baroness

Beverley Hughes which required continuity. It was suggested that the proposed timeline will enable the programme of work to be completed sufficiently.

The Committee was also assured that the Deputy Mayor Kate Green had been engaged and was supportive of the direction of travel.

**RESOLVED/-**

That the extension of Baroness Beverley Hughes' appointment as Assistant Deputy Mayor for Police, Crime and Fire on the terms outlined in paragraph 3.2, of the report be approved.

**RC/14/23 GMCA Business Plan 2023-24**

Andy Burnham, Mayor of Greater Manchester introduced a report providing members of the GMCA Resources Committee with the draft 2023-24 GMCA Business Plan for comment and approval.

**RESOLVED/-**

1. That the Annual GMCA Business Plan for 2023-24 be approved.
2. That the Business Plan be circulated to Leaders and Chief Executives.

**RC/15/23 GMCA PLACE DIRECTORATE**

Eamonn Boylan introduced a report seeking approval from the Committee to establish additional Delivery Manager roles as part of the Delivery Team within the GMCA Place Directorate.

**RESOLVED/-**

1. That the Chief Executive, GMCA & TfGM be authorised to progress the establishment of two additional Delivery Manager Roles (Senior pay-scale SM7) for a period of 2 years.
2. That it be noted that the funding for the Delivery Manager roles has been made available from the Department of the Levelling Up, Housing and Communities (DLUHC) to support activity that aligns directly with the approach that has been adopted by the Delivery Team.

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